## ARGYLL AND BUTE COUNCIL

# POLICY AND RESOURCES COMMITTEE

### FINANCIAL SERVICES

### 11 AUGUST 2022

## BUDGET OUTLOOK 2023-24 TO 2027-28

#### 1. EXECUTIVE SUMMARY

- 1.1 This report provides an update to the budget outlook 2023-24 to 2027-28, reported to the Policy and Resources Committee on 16 June 2022.
- 1.2 The estimates within the report are based on the mid-range scenario with best and worst case scenarios noted in Appendix 1.
- 1.3 The assumptions in respect of future years Scottish Government funding remain unchanged from those reported on 16 June 2022 and ranges between 0.5% reduction (best case) and 1.5% reduction (worst case) with a mid-range reduction of 1.0%.
- 1.4 There are no changes to my previous assumptions around the growth in Council Tax. For 2023-24 the Council tax base has been assumed to grow by 1% in the worst case scenario, 1.5% in the mid-range scenario and 2% in the best case. In future years this then drops down to 0.25% in the worst case scenario, 0.5% in the mid-range scenario and 0.75% in the best case.
- 1.5 There are no changes to the base budget since the report on 16 June 2022.
- 1.6 Similarly there are no changes to the assumptions in respect of employee costs for Council services which were previously noted as follows:
  - Pay award for 2023-24 to 2027-28 of between 2% in the best and midrange scenarios and 5% within the worst case scenario. It is acknowledged that as the pay award has not yet been agreed it could differ from this estimate and at this stage we are recognising that possibility as a financial risk.
  - Increments between £0.345m and £0.690m with mid-range £0.690m.
- 1.7 For non-pay inflation, only unavoidable/inescapable inflation has been built in for the best case and mid-range scenarios with a contingency of £0.250m built into the mid-range. A further general inflationary increase has been built into the worst case scenario. The estimates for non-pay inflation have increased by £0.434m with the main increases being insurance and bitumen prices.
- 1.8 There are a number of cost and demand pressures for Council services built into each scenario. Changes to these pressures since the report on 16 June 2022 are:
  - New Increased cost of salt for Winter Maintenance
  - New Cease use of red diesel
  - New Insurance payments

- 1.9 In addition to the identified cost and demand pressures an allowance for unidentified cost and demand pressures has been included in mid-range and worst case scenarios of between £0.250m and £0.500m per year.
- 1.10 There will be a political decision to be made as to the future allocation to the Health and Social Care Partnership. As part of the budget agreed in February 2022, indicative allocations for 2023-24 to 2024-25 were agreed on the basis of a flat cash allocation. In the budget outlook I have assumed flat cash allocations across all three scenarios.
- 1.11 At this stage a 3% reduction to the Live Argyll Management fee has been included within the estimates. At the 2022-23 budget setting meeting in February 2022 it was agreed to defer the proposed 3% reduction to the Live Argyll management fee until 2023-24 subject to any future budget decisions. It was agreed that management would engage in early discussions with Live Argyll in relation to future approach to support effective longer term financial planning.
- 1.12 The budget gap in the mid-range scenario after allowing for the current base commitments, employee adjustments, non-pay inflation and cost and demand pressures and not factoring in any previous savings decisions or future potential options is an estimated gap over the five year period of £47.784m with a gap of £10.292m in 2023-24.
- 1.13 The measures to balance the budget over the next five years are as follows:
  - Proposed increase to fees and charges of between 2% and 4% (3% midrange).
  - 3% reduction to the Live Argyll Management Fee.
  - Management/operational savings agreed by Council in February 2022.
  - Policy savings already agreed by Council in February 2022.
  - Proposed increase to Council Tax (3% in all scenarios).
- 1.14 In the mid-range scenario, the revised budget gap estimated over the five year period 2023-24 to 2027-28 is £36.493m with a gap of £7.980m in 2023-24.
- 1.15 The budget gap in the best case scenario over the five years is £25.060m with a gap of £5.367m in 2023-24 and in the worst case scenario, the budget gap over the five years is £79.798m with a gap of £16.231m in 2023-24. A summary of all three scenarios is included within Appendix 1.
- 1.16 It is recommended that the Policy and Resources Committee consider the current estimated budget outlook position for the period 2023-24 to 2027-28.

## ARGYLL AND BUTE COUNCIL

## POLICY AND RESOURCES COMMITTEE

### FINANCIAL SERVICES

### 11 AUGUST 2022

## BUDGET OUTLOOK 2023-24 TO 2027-28

## 2. INTRODUCTION

- 2.1 This report provides an update to the budget outlook 2023-24 to 2027-28, reported to the Policy and Resources Committee on 16 June 2022.
- 2.2 The budget outlook has been prepared using three different scenarios, best case, worst case and mid-range. Relatively small variations in assumptions can lead to fairly significant changes in the outcome. In the paragraphs that follow, the mid-range outlook is shown, however, all three scenarios are detailed within Appendix 1.

### 3. **RECOMMENDATIONS**

- 3.1 It is recommended that the Policy and Resources Committee consider the current estimated budget outlook position for the period 2023-24 to 2027-28.
- 4. DETAIL
- 4.1 Funding

#### **Scottish Government Finance Settlement**

- 4.1.1 There are no changes to my previous assumptions around the level of future Scottish Government funding. In my report in June, I advised that the Resource Spending review indicated that Local Government is expected to receive a flat cash settlement up to 2026-27. The flat cash position is at portfolio level and does not include any transfers to Local Government from other portfolios in-year. These transfers are likely not be confirmed until December 2022 and that, along with the fact that due to our declining population our settlement is usually worse that the average, lead me to the funding assumptions built into the outlook. The funding assumptions range between a 0.5% reduction (best case) and 1.5% (worst case) with a mid-range reduction of 1.0%.
- 4.1.2 The table below summarises the mid-range scenario estimates expressed in percentage terms and monetary value.

|                      | 2023-24<br>£000 | 2024-25<br>£000 | 2025-26<br>£000 | 2026-27<br>£000 | 2027-28<br>£000 |
|----------------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| % Change to Funding  | -1.0%           | -1.0%           | -1.0%           | -1.0%           | -1.0%           |
| Estimated SG Funding | (2,016)         | (2,143)         | (2,122)         | (2,101)         | (2,080)         |
| Reduction            |                 |                 |                 | -               |                 |
| Estimated SG Funding | 214,330         | 212,187         | 210,065         | 207,964         | 205,884         |

## Council Tax

- 4.1.3 The Council Tax budget for 2022-23 was set at £55.262m which reflected a 3% inflation increase and 1.5% growth in the Council Tax base as agreed by the Council on 24 February 2022.
- 4.1.4 There are no changes to my previous assumptions around the growth in Council Tax. It has been assumed that a 1.5% growth in the mid-range (1% in worst case and 2% in best case) should be maintained for 2023-24 with the drop down to 0.5% in the mid-range in 2024-25.
- 4.1.5 Within this report, I will present the budget gap, prior to any Member based decisions and therefore at this stage in the report, the Council tax base is assumed to remain at the same level as 2022-23.
- 4.1.6 The table below summarises the estimated total funding in the mid-range scenario.

|                            | 2023-24<br>£000 | 2024-25<br>£000 | 2025-26<br>£000 | 2026-27<br>£000 | 2027-28<br>£000 |
|----------------------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Estimated SG Funding       | 214,330         | 212,187         | 210,065         | 207,964         | 205,884         |
| Council Tax Base           | 55,262          | 55,262          | 55,262          | 55,262          | 55,262          |
| Council Tax Growth         | 829             | 1,109           | 1,391           | 1,674           | 1,959           |
| Total Estimated<br>Funding | 270,421         | 268,558         | 266,718         | 264,900         | 263,105         |

## 4.2 Base Budget

- 4.2.1 The 2022-23 budget approved by Council on 24 February 2022 was £262.812m.
- 4.2.2 For future years, there are adjustments required to the base budget from decisions by Council on 24 February 2022 and other adjustments as noted in the table below:

|                                                                                                              | 2023-24<br>£000 | 2024-25<br>£000 | 2025-26<br>£000 | 2026-27<br>£000 | 2027-28<br>£000 |
|--------------------------------------------------------------------------------------------------------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Base Budget 2022-23                                                                                          | 262,812         | 262,812         | 262,812         | 262,812         | 262,812         |
| Additional Funding in<br>Finance Order (see<br>paragraph 4.1.4)                                              | 6,315           | 6,315           | 6,315           | 6,315           | 6,315           |
| Additional budget required<br>in relation to the Teachers<br>Pay Settlement 2021-22<br>(see paragraph 4.1.5) | 121             | 121             | 121             | 121             | 121             |
| Adjust for repayment of<br>Loans Fund Principal<br>Repayment Holiday                                         | 162             | 170             | 179             | 188             | 197             |
| Remove one off 2022-23<br>Election costs                                                                     | (350)           | (350)           | (350)           | (350)           | (350)           |
| Remove one off 2022-23<br>Management/Operational<br>savings                                                  | 2,174           | 2,182           | 2,182           | 2,182           | 2,182           |
| Revised Base Budget                                                                                          | 271,234         | 271,250         | 271,259         | 271,268         | 271,277         |

# 4.3 Employee Cost Changes

## Pay Award

- 4.3.1 The pay award for 2022-23 has still to be agreed and this may have an impact on the base budget if the pay award is greater than the estimate built into the current year's budget, which was 2%.
- 4.3.2 In March 2022, COSLA Leaders agreed to make an undifferentiated offer of a 2% uplift to all bargaining groups on the basis of parity for all which has been both a key concern and agreed position for the past number of years. All Unions rejected this initial offer. On 17 June 2022, COSLA Leaders agreed to "mandate the Resources spokesperson to make a revised pay offer of 5% <u>contingent</u> on additional funding being provided by the Scottish Government, matching that offered to Agenda for Change staff, and, recognising the significant affordability impact this will have for Councils, to continue discussions to make clear to Scottish Ministers that they must urgently identify and provide additional financial resource for Local Government to protect local services and current staffing levels." Negotiations are ongoing.
- 4.3.3 The COSLA remuneration advisory group, made up of advisors from the Society of Local Authority Chief Executives (SOLACE), The Directors of Finance and the Society of Personnel and Development Scotland (SPDS) has noted the constraints on Local Government funding, with two thirds of Councils having budgeted for a pay increase of 2% or less. The 2% increase is deemed to be affordable, hence why that is the assumption that has been built into the midrange scenario. On speaking with Director of Finance colleagues in early July, there is still a shared view that no more than 2% is affordable for Local Government.
- 4.3.4 For future years, the pay assumption remains at 2% in both the mid-range and the best case, reflecting that 2% is deemed to be affordable but it is not likely that the pay award will be less than this. For scenario purposes, 5% has been built into the worst case. There remains a significant risk that the pay award agreed for 2022-23 and beyond could be higher. Every 1% over and above what is budgeted would add an additional pressure of circa £1.5m.

#### Increments

- 4.3.5 There are no changes to my previous assumption around the cost of employee increments. It has been assumed that for future years, the best case is half of the previous year cost, for mid-range and worst case, it will be equal to the cost in 2022-23 (£0.690m).
- 4.3.6 The table below summarises the employee cost increases in the mid-range scenario for Council services. The employee cost increases relating to Social Work within the Health and Social Care Partnership are summarised within paragraph 4.6.3.

|                     | 2023-24<br>£000 | 2024-25<br>£000 | 2025-26<br>£000 | 2026-27<br>£000 | 2027-28<br>£000 |
|---------------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Pay Award           | 3,000           | 6,061           | 9,182           | 12,366          | 15,613          |
| Increments          | 690             | 1,380           | 2,070           | 2,760           | 3,450           |
| Total Employee Cost | 3,690           | 7,441           | 11,252          | 15,126          | 19,063          |
| Changes             |                 |                 |                 |                 |                 |

## 4.4 Non-Pay Inflation

- 4.4.1 Over the last few years, the Council have only included non-pay inflation within the budget where it was deemed to be unavoidable or inescapable. In terms of the budget outlook, only unavoidable/inescapable non-pay inflation is built into the best case and mid-range scenarios with a general inflation allowance over and above this built into the worst case.
- 4.4.2 Given the current instability around inflation rates officers continue to review areas of non-pay inflation of significant value and volatility on an ongoing basis. The principle of only budgeting for unavoidable/inescapable remains, however, it has to be noted that in this current financial climate, some budgets with no inflation allowed for are now stretched beyond the point of containing the cost within budget and therefore the budget will now buy less than what it used to be able to buy (so in effect, we will see some cuts as a result).
- 4.4.3 When creating a budget outlook for future years, there is a risk that inflation assumptions could change during the year. Due to the current inflation uncertainty, it would be prudent to include a contingency for other inflation increases not included in the calculations. A contingency allowance of £0.500m is included within the worst case scenario and a £0.250m allowance included within the mid-range scenario each year. No contingency is included within the best case scenario. This contingency will either be required, reduced or removed to reflect changing circumstances before the 2023-24 budget process.
- 4.4.4 The table below summarises the non-pay inflation increases in the mid-range scenario for Council services since last reported on 16 June 2022 with more detail available in Appendix 2. The non-pay inflation increases relating to Social Work within the Health and Social Care Partnership are summarised within paragraph 4.6.3.

| Inflation Category                       | 2023-24<br>Previous<br>estimates<br>£000 | 2023-24<br>Updated<br>estimates<br>£000 | Increase<br>£000 |
|------------------------------------------|------------------------------------------|-----------------------------------------|------------------|
| Utilities - Electricity, Gas, Oil, Water | 1,177                                    | 1,190                                   | 13               |
| Street Lighting Electricity              | 116                                      | 116                                     | 0                |
| Vehicle Fuel                             | 62                                       | 60                                      | (2)              |
| Central Repairs - Outside Contractors    | 57                                       | 66                                      | 9                |
| Waste PPP/Landfill Tax                   | 502                                      | 502                                     | 0                |
| NPDO/HUB Schools                         | 1,024                                    | 1,034                                   | 10               |
| Community Pool Subsidies                 | 60                                       | 65                                      | 5                |
| Residential Schools                      | 91                                       | 91                                      | 0                |

| Pre-Primary Partner Providers             | 86    | 181   | 95  |
|-------------------------------------------|-------|-------|-----|
| ICT                                       | 123   | 123   | 0   |
| Catering Purchases and Milk               | 309   | 309   | 0   |
| Insurance                                 | 0     | 146   | 146 |
| Bitumen – Roads                           | 0     | 158   | 158 |
| Contingency for unidentified/insufficient | 250   | 250   | 0   |
| inflation estimate                        |       |       |     |
| Total                                     | 3,857 | 4,291 | 434 |

4.4.6 The inflation for years 2024-25 to 2027-28 is noted in the table below and is based on future years estimates of inflation at this point it time. It may be that the inflation could rise to a peak over the next couple of years and then fall again and this would alter the estimates in the table below, however, this is very difficult to predict and the estimates will be kept under review.

|                         | 2024-25<br>£000 | 2025-26<br>£000 | 2026-27<br>£000 | 2027-28<br>£000 |
|-------------------------|-----------------|-----------------|-----------------|-----------------|
| Unavoidable/Inescapable | 7,271           | 10,476          | 13,926          | 17,641          |
| Total Non-Pay Inflation | 7,271           | 10,476          | 13,926          | 17,641          |

## 4.5 Cost and Demand Pressures

- 4.5.1 Over the last few years, services have worked on the basis of having to contain any cost and demand pressures within current resources, however, there are a number of cost and demand pressures already identified for Council services which were reported as part of the budget in February 2022. Since the Policy and Resources Committee on 16 June 2022 the following changes have been made to the cost and demand pressures:
  - New Increased cost of salt for Winter Maintenance
  - New Cease use of red diesel
  - New Insurance payments.

Officers are currently assessing the budget required in respect of the provision for 1140 hours. The Scottish Government reduced the funding for this area of spend in 2022-23 and it is likely that this may create a cost pressure for future years. The level of the cost pressure has not been quantified as yet and will be updated within a future budget outlook.

- 4.5.2 As with inflation, when creating a budget outlook beyond one year, there is a risk that unknown cost and demand pressures will emerge that have not been included within the outlook. It is suggested that no allowance for this is included within the best case scenario, a £0.500m general allowance is included within the worst case and a £0.250m allowance included within the mid-range scenario each year.
- 4.5.3 The cost pressures are detailed in appendix 3 and are summarised in the table below and will be subject to review during the financial year.

| 4.5.4 |                                    | 2023-24 | 2024-25 | 2025-26 | 2026-27 | 2027-28 |
|-------|------------------------------------|---------|---------|---------|---------|---------|
|       |                                    | £000    | £000    | £000    | £000    | £000    |
|       | Universal Credit – HB              | 40      | 80      | 120     | 160     | 200     |
|       | Admin Grant                        |         |         |         |         |         |
|       | Oracle Fusion                      | 35      | 35      | 35      | 35      | 35      |
|       | ASN Support                        | 0       | 75      | 206     | 206     | 206     |
|       | SEEMiS Membership Fees             | 9       | 11      | 13      | 16      | 16      |
|       | Sustainable rate for partner       | 342     | 327     | 327     | 327     | 327     |
|       | providers                          |         |         |         |         |         |
|       | Election costs                     | 0       | 0       | 0       | 0       | 300     |
|       | HR System                          | 100     | (50)    | (50)    | (50)    | (50)    |
|       | Waste                              | 7       | 25      | 78      | (91)    | (91)    |
|       | Compliance with BMW Ban            | 0       | 400     | 1,600   | 1,150   | 0       |
|       | Local Development Plan             | 0       | 50      | 0       | 50      | 0       |
|       | House Loans                        | 19      | 19      | 19      | 19      | 19      |
|       | Parking                            | 15      | 15      | 15      | 15      | 15      |
|       | IT – Increased bandwidth in        | 26      | 26      | 26      | 26      | 26      |
|       | schools                            |         |         |         |         |         |
|       | Salt for Winter Maintenance        | 163     | 163     | 163     | 163     | 163     |
|       | Cessation of red diesel            | 78      | 78      | 78      | 78      | 78      |
|       | Insurance                          | 414     | 414     | 414     | 414     | 414     |
|       | Allowance for pressures in         | 250     | 500     | 750     | 1,000   | 1,250   |
|       | future years                       |         |         |         |         |         |
|       | Total Cost and Demand<br>Pressures | 1,498   | 2,168   | 3,794   | 3,518   | 2,908   |

4.5.5 The cost and demand pressures relating to Social Work within the Health and Social Care Partnership are summarised within paragraph 4.6.3.

## 4.6 Health and Social Care Partnership

- 4.6.1 The Council, at the budget meeting on 24 February 2022, agreed a base allocation to the HSCP of £69.005m for 2022-23 as well as indicative flat cash allocations for 2023-24 to 2026-27. On 2 March 2022 the Local Government Finance Circular 1/2022 was published which distributed additional funding of which £4.037m was required to be passed to the HSCP, therefore their allocation increased from £69.005m to £73.042m.
- 4.6.2 In the budget outlook, I have assumed flat cash allocations across all scenarios. These are only assumptions and it will be a matter for Council to consider as part of the budget process next year.
- 4.6.3 Social Work services have already identified a number of cost and demand pressures and these are summarised below and included within Appendix 4 for information purposes. It is expected that the HSCP absorb their cost and demand pressures from their funding allocation. Note that these only extend to three years rather than the five years within this Council budget outlook.

|               | 2023-24 | 2024-25 | 2025-26 |
|---------------|---------|---------|---------|
|               | £000    | £000    | £000    |
| Pay Inflation | 1,335   | 2,671   | 4,033   |

| Pay Increments                    | 103   | 206    | 309    |
|-----------------------------------|-------|--------|--------|
| Non-Pay Inflation                 | 3,490 | 6,981  | 10,680 |
| Care Services for Younger Adults  | 412   | 832    | 1,261  |
| Adult Services - Supported Living | 344   | 686    | 1,029  |
| Continuing Care for Looked After  | 250   | 500    | 750    |
| Children                          |       |        |        |
| Kintyre Care Centre               | 750   | 750    | 750    |
| Unknown Cost and Demand           | 500   | 1,000  | 1,500  |
| Pressures                         |       |        |        |
| Total Cost Increase estimates     | 7,184 | 13,626 | 20,312 |
| for Social Work                   |       |        |        |

# 4.7 Estimated Budget Gap PRIOR to Measures to Balance the Budget

4.7.1 The budget gap in the mid-range scenario after allowing for the current base commitments, employee adjustment, non-pay inflation and cost and demand pressures is summarised in the table below. This is the budget gap prior to factoring in any previous savings decisions or potential options towards balancing the budget.

|                       | 2023-24  | 2024-25  | 2025-26  | 2026-27  | 2027-28  |
|-----------------------|----------|----------|----------|----------|----------|
|                       | £000     | £000     | £000     | £000     | £000     |
| Base Budget           | 271,234  | 271,250  | 271,259  | 271,268  | 271,277  |
| Employee Cost Changes | 3,690    | 7,441    | 11,252   | 15,126   | 19,063   |
| Non-Pay Inflation     | 4,291    | 7,271    | 10,476   | 13,926   | 17,641   |
| Cost and Demand       | 1,498    | 2,168    | 3,794    | 3,518    | 2,908    |
| Pressures             |          |          |          |          |          |
| Total Estimated       | 280,713  | 288,130  | 296,781  | 303,838  | 310,889  |
| Expenditure           |          |          |          |          |          |
| Estimated Funding     | 270,421  | 268,558  | 266,718  | 264,900  | 263,105  |
| Estimated Budget      | (10,292) | (19,572) | (30,063) | (38,938) | (47,784) |
| Surplus / (Gap)       |          | -        | -        | -        |          |
| Cumulative            |          |          |          |          |          |

# 4.8 Measures to Balance the Budget

- 4.8.1 In previous years, a general inflationary increase of 3% has been applied to fees and charges. For the budget outlook a range of between 2% (worst case) and 4% (best case) with a mid-range of 3%. The Council may consider, that in light of the increasing inflation we are experiencing on many cost areas, that it would be appropriate to increase the fees and charges inflation to a higher level.
- 4.8.2 A number of policy options were agreed at the Council meeting on 24 February 2022 that impacted on 2023-24 and beyond. These are now factored into the budget outlook, reducing the budget gap.
- 4.8.3 In terms of Council Tax, a 3% increase has been assumed across all scenarios, this being the increase applied in 2022-23. It will be a matter for Council to decide the level of Council Tax increase.

- 4.8.4 In respect of Live Argyll, at the budget meeting on 24 February 2022, Council agreed to defer the proposed 3% reduction in the management fee for 2022/23 and noted that this will be applied in 2023-24 and will be subject to any future budget decisions. 3% of the 2022-23 management fee equates to £0.122m and this reduction has been built into the budget outlook from 2023-24 onwards. No further reduction has been built in, this would be a matter for Council to consider.
- 4.8.5 The table below summarises the proposed measures to balance the budget in the mid-range scenario.

|                                                             | 2023-24<br>£000 | 2024-25<br>£000 | 2025-26<br>£000 | 2026-27<br>£000 | 2027-28<br>£000 |
|-------------------------------------------------------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Fees and Charges                                            | 356             | 722             | 1,099           | 1,488           | 1,888           |
| Increase<br>Management/Operational<br>Savings February 2021 | 20              | 20              | 20              | 20              | 20              |
| Policy Savings February<br>2021                             | 128             | 128             | 128             | 128             | 128             |
| Policy Savings agreed<br>February 2022                      | 3               | 6               | 6               | 6               | 6               |
| Council Tax Increase                                        | 1,683           | 3,450           | 5,278           | 7,170           | 9,127           |
| Reduction to Live Argyll<br>Management Fee                  | 122             | 122             | 122             | 122             | 122             |
| Total Measures to<br>Balance the Budget                     | 2,312           | 4,448           | 6,653           | 8,934           | 11,291          |

## 4.9 Estimated Budget Gap AFTER Measures to Balance the Budget

4.9.1 The table below summarises the estimated budget gap in the mid-range scenario.

|                                                                | 2023-24<br>£000 | 2024-25<br>£000 | 2025-26<br>£000 | 2026-27<br>£000 | 2027-28<br>£000 |
|----------------------------------------------------------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Estimated Budget Gap<br>Prior to Measures to<br>Balance Budget | (10,292)        | (19,572)        | (30,063)        | (38,938)        | (47,784)        |
| Savings Measures                                               | 2,312           | 4,448           | 6,653           | 8,934           | 11,291          |
| Estimated Budget<br>Surplus / (Gap)<br>Cumulative              | (7,980)         | (15,124)        | (23,410)        | (30,004)        | (36,493)        |
| Estimated Budget<br>Surplus / (Gap) In Year                    | (7,980)         | (7,144)         | (8,286)         | (6,594)         | (6,489)         |

- 4.9.2 In the mid-range scenario, the budget gap estimated over the five year period 2023-24 to 2027-28 is £36.493m with a gap of £7.980m in 2023-24.
- 4.9.3 The budget gap in the best case scenario over the five years is £25.060m with a gap of £5.367m in 2023-24 and in the worst case scenario, the budget gap over the five years is £79.798m with a gap of £15.443m in 2023-24. A summary of all three scenarios is included within Appendix 1.

4.9.4 The changes from the previous anticipated outlook reported to the Policy and Resources Committee on 16 June 2022 are summarised in the table below:

|                                                             | 2023-24<br>£000 | 2024-25<br>£000 | 2025-26<br>£000 | 2026-27<br>£000 | 2027-28<br>£000 |
|-------------------------------------------------------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Previously reported<br>budget surplus / (gap)<br>Cumulative | (6,891)         | (13,385)        | (20,940)        | (26,710)        | (32,275)        |
| Increase to cost<br>pressures                               | (655)           | (655)           | (655)           | (655)           | (655)           |
| Increase to Non Pay<br>Inflation                            | (434)           | (1,084)         | (1,815)         | (2,639)         | (3,563)         |
| Revised Budget<br>Surplus / (Gap)<br>Cumulative             | (7,980)         | (15,124)        | (23,410)        | (30,004)        | (36,493)        |

## 4.10 Budget Working Group

- 4.10.1 As part of the 2021-22 and 2022-23 budgets, a cross party Budget Working Group (BWG) was established comprising of six Members from the administration, three Members from the opposition and two Trade Union representatives. The BWG did not have any decision making authority but could report to and make recommendations to either the Council or the Policy and Resources Committee. Its primary purpose was to engage with officers and provide scrutiny on the identification of savings options as they are developed.
- 4.10.2 Given the significant budget gap over the next five years it was agreed at Policy and Resources Committee on 16 June 2022 that a similar group will be established to support the 2023-24 budget approach and for the group to begin discussions in August 2022 to allow sufficient time to address the financial challenges ahead. Officers are making arrangements for the first meeting to take place in August.

# 5. CONCLUSION

- 5.1 In the mid-range scenario, the budget gap estimated over the five year period 2023-24 to 2027-28 is £36.493m with a gap of £7.980m in 2023-24. Council officers are continuing to further develop savings options during 2022-23 and these will be presented to members at a future date to help balance the budget in future years.
- 5.2 This is a very challenging budget outlook position and the level of Scottish Government grant and the pay award are the two assumptions that could alter the figures significantly. Both will be kept under close review and the budget outlook updated as and when further information becomes available.
- 5.3 It should be noted that service concession flexibility has now been agreed by the Cabinet Secretary for Finance and the Economy and a draft consultation draft of the statutory guidance was issued on 18 July with responses due back by 12

August. The flexibility, should the Council approve to use, will provide a one-off gain in addition to a recurring saving. Officers will work through the draft guidance and after approval of the guidance be able to report what this may mean for Argyll and Bute Council.

5.4 A cross party budget working group will be established to provide scrutiny on the identification of savings options with early engagement with services users and stakeholders to help inform and develop savings options within the financial envelope.

## 6. IMPLICATIONS

6.1 Policy -Sets out the budget outlook that provides the financial envelope for policy decisions. 6.2 Sets best, worst and mid-range scenarios in respect of Financial -The medium to longer term the budget outlook. financial strategy is being updated and the Council are actively continuing to pursue opportunities to mitigate against future budget gaps. 6.3 Legal -None directly from this report but Council will need to balance the budget. None directly from this report but there is a strong link 6.4 HR between HR and budgets. 6.5 Fairer Scotland Duty -See below 6.5.1 Equalities None directly from this report but any proposals to address the estimated budget gap will need to consider equality issues. 6.5.2 Socio Economic Duty None directly from this report but any proposals to address the estimated budget gap will need to consider socio economic issues. 6.5.3 None directly from this report but any proposals to Islands Duty address the estimated budget gap will need to consider any island specific issues. Climate Change The Council is committed to addressing climate change 6.6 and reviews how Services are delivering this on an ongoing basis within the available budget resources. 6.7 None directly from this report but any proposals to Risk address the estimated budget gap will need to consider risk. 6.8 Customer Service -None directly from this report but any proposals to address the estimated budget gap will need to consider customer service.

## Kirsty Flanagan Executive Director/Section 95 Officer 20 July 2022

Policy Lead for Finance and Commercial Services: Councillor Gary Mulvaney

# **APPENDICES:**

Appendix 1 – Budget Outlook, Best, Worst and Mid-Range Scenarios Appendix 2 – Non Pay Inflation

Appendix 3 – Cost and Demand Pressures (Council Services) Appendix 4 – Cost and Demand Pressures (Social Work)

For further information contact Anne Blue, Head of Financial Services anne.blue@argyll-bute.gov.uk

#### BUDGET OUTLOOK 2023-24 to 2027-28 POLICY AND RESOURCES COMMITTEE - 11 AUGUST 2022

APPENDIX 1

|                                                             |         | Best     | Case Scer | nario    |          |          | Mid-R    | ange Sce | nario    |          |          | Worst    | Case Sce | nario    |          |
|-------------------------------------------------------------|---------|----------|-----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|
|                                                             | 2023-24 | 2024-25  | 2025-26   | 2026-27  | 2027-28  | 2023-24  | 2024-25  |          | 2026-27  | 2027-28  | 2023-24  |          | 2025-26  | 2026-27  | 2027-28  |
|                                                             | £000    | £000     | £000      | £000     | £000     | £000     | £000     | £000     | £000     | £000     | £000     | £000     | £000     | £000     | £000     |
|                                                             |         |          |           |          |          |          |          |          |          |          |          |          |          |          |          |
| Base Budget                                                 | 269,127 | 269,127  | 269,127   | 269,127  | 269,127  | 269,127  | 269,127  | 269,127  | 269,127  | 269,127  | 269,127  | 269,127  | 269,127  | 269,127  | 269,127  |
| Base Budget Adjustments                                     | 2,107   | 2,123    | 2,132     | 2,141    | 2,150    | 2,107    | 2,123    | 2,132    | 2,141    | 2,150    | 2,107    | 2,123    | 2,132    | 2,141    | 2,150    |
| Revised Base Budget                                         | 271,234 | 271,250  | 271,259   | 271,268  | 271,277  | 271,234  | 271,250  | 271,259  | 271,268  | 271,277  | 271,234  | 271,250  | 271,259  | 271,268  | 271,277  |
| Pay Award                                                   | 2,978   | 6,016    | 9,114     | 12,274   | 15,497   | 2,978    | 6,016    | 9,114    | 12,274   | 15,497   | 7,445    | 15,262   | 23,470   | 32,089   | 41,138   |
| Pay Increments                                              | 345     | 690      | 1,035     | 1,380    | 1,725    | 690      | 1,380    | 2,070    | 2,760    | 3,450    | 690      | 1,380    | 2,070    | 2,760    | 3,450    |
| Additional Teacher Costs                                    | (23)    | 23       | 23        | 24       | 24       | 22       | 45       | 68       | 92       | 116      | (23)     | 23       | 23       | 24       | 24       |
| Total Employee Cost Changes (Council Services)              | 3,300   | 6,729    | 10,172    | 13,678   | 17,246   | 3,690    | 7,441    | 11,252   | 15,126   | 19,063   | 8,112    | 16,665   | 25,563   | 34,873   | 44,612   |
| Non-Pay Inflation - Council Services                        | 3,867   | 6,639    | 9,610     | 12,794   | 16,207   | 4,291    | 7,271    | 10,476   | 13,926   | 17,641   | 6,316    | 11,103   | 16,147   | 21,470   | 27,097   |
| Housing Benefits Admin Grant                                | 40      | 80       | 120       | 160      | 200      | 40       | 80       | 120      | 160      | 200      | 40       | 80       | 120      | 160      | 200      |
| Oracle Fusion running costs                                 | 35      | 35       | 35        | 35       | 35       | 35       | 35       | 35       | 35       | 35       | 35       | 35       | 35       | 35       | 35       |
| ASN Support                                                 | 0       | 0        | 198       | 198      | 198      | 0        | 75       | 206      | 206      | 206      | 0        | 145      | 444      | 444      | 444      |
| SEEMIS Membership Fees                                      | 9       | 11       | 13        | 16       | 16       | 9        | 11       | 13       | 16       | 16       | 9        | 11       | 13       | 16       | 16       |
| Sustainable Rate for Partner Providers                      | 342     | 327      | 327       | 327      | 327      | 342      | 327      | 327      | 327      | 327      | 342      | 327      | 327      | 327      | 327      |
| Election Costs                                              | 0       | 0        | 0         | 0        | 250      | 0        | 0        | 0        | 0        | 300      | 0        | 0        | 0        | 0        | 350      |
| Software support for a new HR system & Backfill for project |         |          |           |          |          |          |          |          |          |          |          |          |          |          |          |
| team.                                                       | 50      | (50)     | (50)      | (50)     | (50)     | 100      | (50)     | (50)     | (50)     | (50)     | 150      | (50)     | (50)     | (50)     | (50)     |
| Waste                                                       | 7       | 25       | 78        | (91)     | (91)     | 7        | 25       | 78       | (91)     | (91)     | 7        | 25       | 78       | (91)     | (91)     |
| Compliance with BMW Ban                                     | 0       | 200      | 800       | 800      | 0        | 0        | 400      | 1,600    | 1,150    | 0        | 0        | 875      | 3,500    | 1,500    | 0        |
| Planning (Local Development Plan)                           | 0       | 50       | 0         | 50       | 0        | 0        | 50       | 0        | 50       | 0        | 0        | 50       | 0        | 50       | 0        |
| House Loans                                                 | 19      | 19       | 19        | 19       | 19       | 19       | 19       | 19       | 19       | 19       | 19       | 19       | 19       | 19       | 19       |
| Parking                                                     | 15      | 15       | 15        | 15       | 15       | 15       | 15       | 15       | 15       | 15       | 15       | 15       | 15       | 15       | 15       |
| IT - increased bandwidth in schools                         | 26      | 26       | 26        | 26       | 26       | 26       | 26       | 26       | 26       | 26       | 26       | 26       | 26       | 26       | 26       |
| Increase in cost of Salt for Winter Maintenance             | 147     | 147      | 147       | 147      | 147      | 163      | 163      | 163      | 163      | 163      | 179      | 179      | 179      | 179      | 179      |
| Cessation of Red Diesel usage                               | 78      | 78       | 78        | 78       | 78       | 78       | 78       | 78       | 78       | 78       | 78       | 78       | 78       | 78       | 78       |
| Rightsize Council insurance budgets                         | 414     | 414      | 414       | 414      | 414      | 414      | 414      | 414      | 414      | 414      | 414      | 414      | 414      | 414      | 414      |
| Allowance for Cost and Demand Pressures Future Years        |         |          |           |          |          |          |          |          |          |          |          |          |          |          |          |
|                                                             | 0       | 0        | 0         | 0        | 0        | 250      | 500      | 750      | 1,000    | 1,250    | 500      | 1,000    | 1,500    | 2,000    | 2,500    |
| Total Cost and Demand Pressures                             | 1,182   | 1,377    | 2,220     | 2,144    | 1,584    | 1,498    | 2,168    | 3,794    | 3,518    | 2,908    | 1,814    | 3,229    | 6,698    | 5,122    | 4,462    |
| Total Estimated Expenditure PRIOR to measures to            |         |          |           |          |          |          |          |          |          |          |          |          |          |          |          |
| balance the budget                                          | 279,583 | 285,995  | 293,261   | 299,884  | 306,314  | 280,713  | 288,130  | 296,781  | 303,838  | 310,889  | 287,476  | 302,247  | 319,667  | 332,733  | 347,448  |
| Scottish Government Grant                                   | 214,895 | 213,821  | 212,752   | 211,688  | 210,629  | 213,817  | 211,679  | 209,562  | 207,466  | 205,391  | 212,736  | 209,545  | 206,402  | 203,305  | 200,256  |
| Specific Funding for Additional Teachers                    | 515     | 512      | 509       | 506      | 503      | 513      | 508      | 503      | 498      | 493      | 510      | 502      | 494      | 487      | 480      |
| Council Tax                                                 | 56,367  | 56,790   | 57,216    | 57,645   | 58,077   | 56,091   | 56,371   | 56,653   | 56,936   | 57,221   | 55,815   | 55,955   | 56,095   | 56,235   | 56,376   |
| Total Funding                                               | 271,777 | 271,123  | 270,477   | 269,839  | 269,209  | 270,421  | 268,558  | 266,718  | 264,900  | 263,105  | 269,061  | 266,002  | 262,991  | 260,027  | 257,112  |
| Budget Surplus / (Gap) PRIOR to measures to balance the     |         |          |           |          |          |          |          |          |          |          |          |          |          |          |          |
| budget                                                      | (7,806) | (14,872) | (22,784)  | (30,045) | (37,105) | (10,292) | (19,572) | (30,063) | (38,938) | (47,784) | (18,415) | (36,245) | (56,676) | (72,706) | (90,336) |
| Measures to Balance the Budget:                             | ,       |          |           |          |          |          |          |          |          |          |          |          |          |          | ,        |
| Fees and Charges                                            | 475     | 963      | 1,465     | 1,984    | 2,517    | 356      | 722      | 1,099    | 1,488    | 1,888    | 237      | 481      | 733      | 992      | 1,259    |
| Live Argyll - 3% decrease to management fee                 | 122     | 122      | 122       | 122      | 122      | 122      | 122      | 122      | 122      | 122      | 122      | 122      | 122      | 122      | 122      |
| Management/Operational Savings agreed February 2021         |         |          |           |          |          |          |          |          |          |          |          |          |          |          |          |
| · · · · · · · · · · · · · · · · · · ·                       | 20      | 20       | 20        | 20       | 20       | 20       | 20       | 20       | 20       | 20       | 20       | 20       | 20       | 20       | 20       |
| Policy savings agreed February 2021                         | 128     | 128      | 128       | 128      | 128      | 128      | 128      | 128      | 128      | 128      | 128      | 128      | 128      | 128      | 128      |
| Policy savings reported Agreed February 2022                | 3       | 6        | 6         | 6        | 6        | 3        | 6        | 6        | 6        | 6        | 3        | 6        | 6        | 6        | 6        |
| Council Tax Increase                                        | 1,691   | 3,445    | 5,265     | 7,152    | 9,109    | 1,683    | 3,425    | 5,227    | 7,092    | 9,021    | 1,674    | 3,403    | 5,188    | 7,031    | 8,933    |
| Council Tax Increase (Growth element)                       | 0       | 34       | 69        | 105      | 143      | 0        | 25       | 51       | 78       | 106      | 0        | 17       | 34       | 52       | 70       |
| Total Measures to Balance the Budget                        | 2,439   | 4,718    | 7,075     | 9,517    | 12,045   | 2,312    | 4,448    | 6,653    | 8,934    | 11,291   | 2,184    | 4,177    | 6,231    | 8,351    | 10,538   |
| Budget Surplus / (Gap) Cumulative AFTER measures to         |         |          |           |          |          |          |          |          |          |          |          |          |          |          |          |
| balance the budget                                          | (5,367) | (10,154) | (15,709)  | (20,528) | (25,060) | (7,980)  | (15,124) | (23,410) | (30,004) | (36,493) | (16,231) | (32,068) | (50,445) | (64,355) | (79,798) |
| Budget Surplus / (Gap) In Year AFTER measures to balance    | ,.,,    |          | ,,        | 1        |          | , ,,     |          | , -,     |          | ,,       | ,,       |          |          |          |          |
|                                                             |         | (4,787)  | (5,554)   |          |          |          | (7,144)  |          |          |          |          |          |          |          |          |

#### NON-PAY INFLATION (COUNCIL)

#### Appendix 2

| Service                           | Category                                                     | Basis of Inflation                                                                       | Inflation<br>Percentage | Mid Range<br>2023/24 |
|-----------------------------------|--------------------------------------------------------------|------------------------------------------------------------------------------------------|-------------------------|----------------------|
|                                   |                                                              | Due to current market condition for electricity 20% increase mid range, with a 0.5%      | 20.00%                  | 481,15               |
| Council Wide                      | Electricity                                                  | tolerance for best and worst case.                                                       |                         |                      |
|                                   |                                                              | Due to current market condition for gas 75% increase mid range, with a 0.5% tolerance    | 75.00%                  | 371,03               |
| Council Wide                      | Gas                                                          | for best and worst case.                                                                 |                         |                      |
|                                   |                                                              | Due to current market condition for heating oils 100% increase mid range, with a 0.5%    | 100.00%                 | 266,84               |
| Council Wide                      | Heating Oils                                                 | tolerance for best and worst case.                                                       |                         |                      |
|                                   |                                                              | Based on estimates provided by facility services with a 0.5% tolerance for best and      | 8.00%                   | 18,43                |
| Council Wide                      | Solid Fuel                                                   | worst case.                                                                              |                         |                      |
| Council Wide                      | Water Charges                                                | Current rate of inflation with a 0.5% tolerance for best and worst case.                 | 9.10%                   | 53,24                |
|                                   |                                                              |                                                                                          | 4.97%                   | 60,37                |
| Council Wide                      | Vehicle Fuel                                                 | Historic rate carried forward from last year - will be reviewed during 2022-23           |                         |                      |
|                                   |                                                              | Based on labour and materials costs survey data from the Royal Institute of Chartered    | 3.40%                   | 66,006               |
|                                   |                                                              | Surveyors (RICS) and information from the property team on the typical allocation of     |                         |                      |
| Council Wide                      | Central Repairs - Outside Contractors                        | their costs between labour and materials.                                                |                         |                      |
| Council Wide                      | Contingency for unidentified/insufficient inflation estimate | £250k built in to mid-range and £500k built in to worst case scenario                    |                         | 250,000              |
| Council Wide                      | Insurances                                                   | Current rate of inflation with a 0.5% tolerance for best and worst case.                 | 9.10%                   | 146,114              |
| Council Wide Total                |                                                              |                                                                                          |                         | 1,713,201            |
|                                   |                                                              | Brought into line with the estimate within Social Work for the impact of the Real Living | 5.00%                   | 180,699              |
| Education                         | Pre-Primary Partner Provider Uplift                          | Wage on service costs.                                                                   |                         |                      |
| Education                         | External School Placements                                   | Based on prior year uplifts                                                              | 8.00%                   | 90,590               |
|                                   |                                                              | Figure used by facility services based on national estimates for year 1 with a 0.5%      | 15.00%                  | 308,543              |
| Commercial Services               | Catering Purchases                                           | tolerance for best and worst case.                                                       |                         |                      |
|                                   |                                                              | Based on RPI at February 2022 with a 0.5% tolerance in the best and worst case           | 8.18%                   | 13,757               |
| Legal & Regulatory Support        | Leisure SLA-MAKI/Islay Pools                                 | scenarios.                                                                               |                         |                      |
|                                   |                                                              |                                                                                          | 9.24%                   | 51,161               |
| Legal & Regulatory Support        | Leisure SLA-Atlantis                                         | Based on RPI at May 2022 with a 0.5% tolerance in the best and worst case scenarios.     |                         |                      |
|                                   |                                                              |                                                                                          | 8.18%                   | 599,843              |
| Legal & Regulatory Support        | NPDO-Variable Element                                        | Based on year on year RPI uplift with a 0.5% tolerance for best and worst case.          |                         |                      |
| Legal & Regulatory Support        | NPDO-Utilities Rebate                                        | RPI at February 2022 with a 0.5% tolerance for best and worst case.                      | 8.20%                   | -23,945              |
|                                   |                                                              | Due to current market condition for electricity 20% increase mid range, with a 0.5%      | 20.00%                  | 89,930               |
| Legal & Regulatory Support        | NPDO-Electricity                                             | tolerance for best and worst case.                                                       |                         |                      |
|                                   |                                                              | Due to current market condition for gas 75% increase mid range, with a 0.5% tolerance    | 75.00%                  | 119,481              |
| Legal & Regulatory Support        | NPDO-Gas                                                     | for best and worst case.                                                                 |                         |                      |
|                                   |                                                              | Due to current market condition for heating oils 100% increase mid range, with a 0.5%    | 100.00%                 | 68,801               |
| Legal & Regulatory Support        | NPDO-Heating Oil                                             | tolerance for best and worst case.                                                       |                         |                      |
|                                   |                                                              | Due to current market condition for gas 75% increase mid range, with a 0.5% tolerance    | 75.00%                  | 53,900               |
| Legal & Regulatory Support        | NPDO-LPG                                                     | for best and worst case.                                                                 |                         |                      |
| Legal & Regulatory Support        | NPDO-Water                                                   | Current rate of inflation with a 0.5% tolerance for best and worst case.                 | 9.10%                   | 31,906               |
|                                   |                                                              |                                                                                          | 8.18%                   | 93,883               |
| Legal & Regulatory Support        | HUB-Variable Element                                         | Based on year on year RPI uplift with a 0.5% tolerance for best and worst case.          |                         |                      |
| Executive Director Douglas Hend   | iry - Total                                                  |                                                                                          |                         | 1,678,549            |
|                                   |                                                              |                                                                                          | 15.00%                  | 123,000              |
| Customer and Support Services     | ICT                                                          | Historic rate carried forward from last year - will be reviewed during 2022-23           |                         |                      |
|                                   |                                                              |                                                                                          | 7.09%                   | 465,049              |
| Roads and Infrastructure          | Waste PPP-Private Contractor Inflation                       | Based on RPIX at February 2022 with a 0.5% tolerance for best and worst case.            |                         |                      |
|                                   |                                                              | Based on Landfill Tax increase between 21/22 and 22/23 with a 0.5% tolerance for best    | 1.96%                   | 36,765               |
| Roads and Infrastructure          | Waste PPP-Central Government Inflation                       | and worst case.                                                                          |                         |                      |
|                                   |                                                              |                                                                                          | 40.00%                  | 158,512              |
| Roads and Infrastructure          | Roads - Bitumen for Road Surfacing                           | Based on price increases in 2022/23 with a 0.5% tolerance for best and worst case.       |                         |                      |
|                                   |                                                              | Due to current market condition for electricity 20% increase mid range, with a 0.5%      | 20.00%                  | 116,305              |
| Roads and Infrastructure          | Electricity - Street Lighting                                | tolerance for best and worst case.                                                       |                         |                      |
| Executive Director Kirsty Flanaga | an - Total                                                   |                                                                                          |                         | 899,631              |
| Total Non-Pay Inflation in the M  |                                                              |                                                                                          |                         | 4,291,381            |

#### COUNCIL COST AND DEMAND PRESSURES 2023-24 to 2027-28

#### APPENDIX 3

|                                        |                                  |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |         |         | Best Case |         |         |         |         | Range Sce |       |         |         |         | Worst Case |         |         |
|----------------------------------------|----------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------|---------|-----------|---------|---------|---------|---------|-----------|-------|---------|---------|---------|------------|---------|---------|
| Department                             | Service                          | Cost/Demand Pressure                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | 2023-24 | 2024-25 | 2025-26   | 2026-27 | 2027-28 | 2023-24 | 2024-25 |           |       | 2027-28 | 2023-24 | 2024-25 | 2025-26    | 2026-27 | 2027-28 |
|                                        |                                  |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            | £,000   | £,000   | £,000     | £,000   | £,000   | £,000   | £,000   | £,000     | £,000 | £,000   | £,000   | £,000   | £,000      | £,000   | £,000   |
| Chief Executive's Unit                 | Financial Services               | Universal Credit "Full" Service went live in Sept 2018, but managed migration has<br>been deferred to 2021 and will not be completed until 2024. The DWP will reduce<br>the Housing Benefit Administration Subsidy they pay to the Council as some<br>claimants come off of Housing Benefit processed by Council Staff and go onto<br>Universal Credit processed by the DWP. The Council's caseload has reduced<br>marginally since implementation of Universal Credit but it is hard to predict just how<br>quickly the rest of the working age caseload will migrate from Housing Benefit to<br>Universal Credit between now and 2024. These figures represent our best estimates<br>at this time.                                                                                                                                                                                                                                                                                                                                                                                                                       | 40      | 80      | 120       | 160     | 200     | 40      | 80      | 120       | 160   | 200     | 40      | 80      | 120        | 160     | 200     |
| Chief Executive's Unit                 | Financial Services               | Implementation of new financial ledger system - Oracle Fusion Project                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      | 35      | 35      | 35        | 35      | 35      | 35      | 35      | 35        | 35    | 35      | 35      | 35      | 35         | 35      | 35      |
| Executive Director -<br>Douglas Hendry | Education                        | The demand for ASN support in Argyll and Bute has continued to grow with a<br>significant increase in, and early identification of children and young people<br>presenting with complex additional support needs, including mental health<br>difficulties. It is anticipated that growth continues over the next 5 years however<br>the extent of this growth is difficult to determine. Scottish Government statistics<br>show that the number of pupils identified with ASN has increased markedly since<br>2010 and there continue to be year on year increases. These increases are likely due<br>to continued improvements in recording and the introduction of the additional need<br>types 'Child plans' and 'Other' in 2011. Scottish Government statistical datasets<br>show that the percentage of school roll in mainstream schools of pupils with ASN<br>has increased numbers of children accessing specialist provision.                                                                                                                                                                                     | 0       | 0       | 198       | 198     | 198     | 0       | 75      | 206       | 206   | 206     | 0       | 145     | 444        | 444     | 444     |
| Executive Director -<br>Douglas Hendry | Education                        | The SEEMIS group, provider of the Council's Education Management Information<br>System, recently reviewed their long term financial plan and refreshed it to cover                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         | 9       | 11      | 13        | 16      | 16      | 9       | 11      | 13        | 16    | 16      | 9       | 11      | 13         | 16      | 16      |
|                                        |                                  | the period 2021/22 to 2025/26. As a result of this exercise there were implications<br>on Membership fees with a cost pressure on the Education service arising from<br>financial year 2023/24. Indicative membership fees were provided for financial<br>years 2021/22 to 2022/23 and these have been factored in accordingly.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |         |         |           |         |         |         |         |           |       |         |         |         |            |         |         |
| Executive Director -<br>Douglas Hendry | Education                        | The Council has had a requirement to deliver 1140 hours of Early Learning and Childcare from August 2021. The Council has been notified that the ring fenced funding will be reduced by £1.124m from 2022-23. Also, as part of the 1140 expansion programme, the Scottish Government 'Funding Follows the Child' guidance, requires local authorities to set a rate locally that is paid to funded providers in the private and third sectors, including childminders, to deliver the funded entitlement that allows them to deliver a high quality ELC experience for all children this rate should be sustainable and reflect national policy priorities, including funding the enable payment of the real Living Wage to all childcare workers delivering the funded entitlement and have a margin for re-investment built in. The saft as possible. However there remains a funding gap, the service are able to cover the over spend for 2022-23 from carry forwards so the cost pressure is requested from 2023-24 onwards. The service will continually review their plans looking for efficiencies where possible. | 342     | 327     | 327       | 327     | 327     | 342     | 327     | 327       | 327   | 327     | 342     | 327     | 327        | 327     | 327     |
| Executive Director -<br>Douglas Hendry | Legal and Regulatory<br>Services | Estimated cost (to be borne by the Council) of carrying out local Government<br>elections in May 2027 (and in financial year 2027/28). Operating approx. 100 polling<br>stations and carrying out poll and count for 11 Multi member wards – requiring 11<br>separate counts                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 0       | 0       | 0         | 0       | 250     | 0       | 0       | 0         | 0     | 300     | 0       | 0       | 0          | 0       | 350     |
| Executive Director -                   | HR                               | Costs for a project team for a new HR system & Backfill . This is a total new system                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |         |         |           |         |         |         |         |           |       |         |         |         |            |         |         |
| Kirsty Flanagan                        |                                  | build.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | 50      | -50     | -50       | -50     | -50     | 100     | -50     | -50       | -50   | -50     | 150     | -50     | -50        | -50     | -50     |

#### COUNCIL COST AND DEMAND PRESSURES 2023-24 to 2027-28

#### APPENDIX 3

|                                         |              |                                                                                                                                                                                                                                                                                                                                                                                                                                                              |         |         | Best Case |         |         |         | Mid     | Range Scer | nario   |         |         |         | Worst Case |         |         |
|-----------------------------------------|--------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------|---------|-----------|---------|---------|---------|---------|------------|---------|---------|---------|---------|------------|---------|---------|
| Department                              | Service      | Cost/Demand Pressure                                                                                                                                                                                                                                                                                                                                                                                                                                         | 2023-24 | 2024-25 | 2025-26   | 2026-27 | 2027-28 | 2023-24 | 2024-25 | 2025-26    | 2026-27 | 2027-28 | 2023-24 | 2024-25 | 2025-26    | 2026-27 | 2027-28 |
|                                         |              |                                                                                                                                                                                                                                                                                                                                                                                                                                                              | £,000   | £,000   | £,000     | £,000   | £,000   | £,000   | £,000   | £,000      | £,000   | £,000   | £,000   | £,000   | £,000      | £,000   | £,000   |
| Executive Director -<br>Kirsty Flanagan | Waste        | Additional costs derived from the current waste model. Note that the treatment of<br>waste going forward has not been fully costed due to uncertainty as to how the<br>council will deal with the Bio Municipal Waste ban and the Deposit Return Scheme.<br>Pressure has increased due to an updated waste model.                                                                                                                                            | 7       | 25      | 78        | (91)    | (91)    | 7       | 25      | 78         | (91)    | (91)    | 7       | 25      | 78         | (91)    | (91)    |
| Executive Director -<br>Kirsty Flanagan | Waste        | Achieving compliance with ban on biodegradable municipal waste in 2025. This is<br>the estimated revenue costs from potential scenarios, remaining in or coming out of<br>the current waste PPP contract. Coming out of the Waste PPP contract would<br>create an additional one-off cost. There are also capital cost implications that are<br>not included within these estimates. Due to the complexity of the model, estimates<br>are subject to change. | 0       | 200     | 800       | 800     | 0       | 0       | 400     | 1,600      | 1,150   | 0       | 0       | 875     | 3,500      | 1,500   | 0       |
| Executive Director -<br>Kirsty Flanagan | Planning     | Local development plan will require to be done under the new Planning legislation<br>which is a revised process from the current one and will have a 10 year life. The new<br>process has 2 stages where there is likely to be a cost pressure - a gate check<br>followed by an examination some time later.                                                                                                                                                 | 0       | 50      | 0         | 50      | 0       | 0       | 50      | 0          | 50      | 0       | 0       | 50      | 0          | 50      | 0       |
| Executive Director -<br>Kirsty Flanagan | Housing      | Rightsize budget for House Loans which is a historic budget which has simply been rolled forward year on year                                                                                                                                                                                                                                                                                                                                                | 19      | 19      | 19        | 19      | 19      | 19      | 19      | 19         | 19      | 19      | 19      | 19      | 19         | 19      | 19      |
| Executive Director -<br>Kirsty Flanagan | Parking      | Loss in income at Glen Loin Car park, Arrochar due to end of lease and responsibility<br>for car park returning to owners, Luss Estates                                                                                                                                                                                                                                                                                                                      | 15      | 15      | 15        | 15      | 15      | 15      | 15      | 15         | 15      | 15      | 15      | 15      | 15         | 15      | 15      |
| Executive Director -<br>Kirsty Flanagan | IT           | Increased bandwidth for schools to allow digital transformation to support the move<br>to online learning                                                                                                                                                                                                                                                                                                                                                    | 26      | 26      | 26        | 26      | 26      | 26      | 26      | 26         | 26      | 26      | 26      | 26      | 26         | 26      | 26      |
| Executive Director -<br>Kirsty Flanagan | Roads        | Increased cost of Salt for Winter Maintenance, average useage of 15,000 tonnes of<br>salt over the winter period would equate to £163k of additional costs.                                                                                                                                                                                                                                                                                                  | 147     | 147     | 147       | 147     | 147     | 163     | 163     | 163        | 163     | 163     | 179     | 179     | 179        | 179     | 179     |
| Executive Director -<br>Kirsty Flanagan | Roads        | Change at 1 April 2022 to stop the use of Red Diesel in certain vehicles has resulted<br>in an unavoidable increas in fuel costs in Roads and Infrastructure.                                                                                                                                                                                                                                                                                                | 78      | 78      | 78        | 78      | 78      | 78      | 78      | 78         | 78      | 78      | 78      | 78      | 78         | 78      | 78      |
| Council Wide                            | Council Wide | Rightsize budget for Council insurances which is a historic budget that requires to be<br>increased in line with the current insurance costs.                                                                                                                                                                                                                                                                                                                | 414     | 414     | 414       | 414     | 414     | 414     | 414     | 414        | 414     | 414     | 414     | 414     | 414        | 414     | 414     |
| Council Wide                            | Council Wide | General provision for unidentified Cost and Demand Pressures                                                                                                                                                                                                                                                                                                                                                                                                 | 0       | 0       | 0         | 0       | 0       | 250     | 500     | 750        | 1,000   | 1,250   | 500     | 1,000   | 1,500      | 2,000   | 2,500   |
| TOTAL                                   |              |                                                                                                                                                                                                                                                                                                                                                                                                                                                              | 1,182   | 1,377   | 2,220     | 2,144   | 1,584   | 1,498   | 2,168   | 3,794      | 3,518   | 2,908   | 1,814   | 3,229   | 6,698      | 5,122   | 4,462   |

#### SOCIAL WORK COST AND DEMAND PRESSURES - 2023-24 to 2025-26

| APPENDIX 4 | 1 |
|------------|---|
|------------|---|

|                 |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |                 | Best Case       |                 |                 | Mid Range       |                 | Worst Case      |                 |                 |  |
|-----------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|--|
| Service         | Cost/Demand Pressure                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              | 2023-24<br>£000 | 2024-25<br>£000 | 2025-26<br>£000 | 2023-24<br>£000 | 2024-25<br>£000 | 2025-26<br>£000 | 2023-24<br>£000 | 2024-25<br>£000 | 2025-26<br>£000 |  |
| All Social Work | Estimated Pay inflation reflecting a best case of 1%, mid range of 2% and worst case of 3%.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | 668             | 1,336           | 2,011           | 1,335           | 2,671           | 4,033           | 1,342           | 2,685           | 4,068           |  |
| All Social Work | Estimated Pay increments, best case is that 50% of the incremental changes based on 2022/23 are absorbed and in the mid-range and worst case, the increase is in line with the increase in 2022/23.                                                                                                                                                                                                                                                                                                                                                                                                                                               | 52              | 103             | 155             | 103             | 206             | 309             | 103             | 206             | 309             |  |
| All Social Work | Non-pay inflation, best and worst case based on unavoidable/inescapable inflation<br>and worst case.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              | 3,014           | 5,982           | 9,110           | 3,385           | 6,764           | 10,346          | 3,756           | 7,524           | 11,541          |  |
| All Social Work | Non-pay inflation impact of payroll inflation on NHS posts which are recharged to<br>Social Work.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | 96              | 196             | 302             | 105             | 217             | 334             | 105             | 217             | 334             |  |
| Adult Care      | Younger Adults Demand Growth (Excluding Physical Disability): There has been continuing increase in demand for care and support services for profoundly disabled younger adults (ie under 65) whose parents have historically provided care but are no longer able to. The best case assumes a 1% increase in spending reflecting the limited service capacity in the area, the mid-range reflects 2% growth and the worst case reflects 3% growth.                                                                                                                                                                                               | 170             | 342             | 516             | 341             | 689             | 1,044           | 511             | 1,038           | 1,582           |  |
| Adult Care      | Younger Adults Demand Growth - Physical Disability: There has been continuing increase in demand for care and support services for profoundly disabled younger adults (ie under 65) whose parents have historically provided care but are no longer able to. The best case assumes a 1% increase in spending reflecting the limited service capacity in the area, the mid-range reflects 2% growth and the worst case reflects 3% growth.                                                                                                                                                                                                         | 35              | 71              | 107             | 71              | 143             | 217             | 106             | 215             | 328             |  |
| Adult Services  | Learning Disability Budget Adjustment - The Learning Disability Supported Living<br>budget is carrying a recurring unbudgeted commitment of circa £743k which is<br>contributing to the recurring overspend on the Social Work budget. To address this<br>situation, it is proposed to realign the budget over the three year period from<br>2023/24 to 2025/26 whilst also reviewing cases and redesigning services. The<br>adjustment will be reviewed annually to reflect spending reductions delivered as<br>well as any changes to funding and practice resulting from the implementation of<br>the Independent Review of Adult Social Care. | 248             | 495             | 743             | 248             | 495             | 743             | 248             | 495             | 743             |  |
| Adult Services  | Physical Disability Budget Adjustment - The Physical Disability budget is carrying a recurring unbudgeted commitment of circa £89k which is contributing to the recurring overspend on the Social Work budget. To address this situation, it is proposed to realign the budget over the three year period from 2023/24 to 2025/26 whilst also reviewing cases and redesigning services. The adjustment will be reviewed annually to reflect spending reductions delivered as well as any changes to funding and practice resulting from the implementation of the Independent Review of Adult Social Care.                                        | 30              | 60              | 89              | 30              | 60              | 89              | 30              | 60              | 89              |  |

|                          |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |         | Best Case |         |         | Mid Range |         |         | Worst Case |         |
|--------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------|-----------|---------|---------|-----------|---------|---------|------------|---------|
| Service                  | Cost/Demand Pressure                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | 2023-24 | 2024-25   | 2025-26 | 2023-24 | 2024-25   | 2025-26 | 2023-24 | 2024-25    | 2025-26 |
|                          |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            | £000    | £000      | £000    | £000    | £000      | £000    | £000    | £000       | £000    |
| Adult Services           | Mental Health Budget Adjustment - The Mental Health budget is carrying a recurring unbudgeted commitment of circa £197k which is contributing to the recurring overspend on the Social Work budget. To address this situation, it is proposed to realign the budget over the three year period from 2023/24 to 2025/26 whilst also reviewing cases and redesigning services. The adjustment will be reviewed annually to reflect spending reductions delivered as well as any changes to funding and practice resulting from the implementation of the Independent Review of Adult Social Care and any additional funding provided to address mental health issues as a consequence of the COVID pandemic. | 66      | 131       | 197     | 66      | 131       | 197     | 66      | 131        | 197     |
| Children and<br>Families | Continuing Care demand for Looked After young people who are cared for by the HSCP. The best case scenario is that the expected additional demand can be funded from within existing resources as a result of planned improvements to the service delivery model (eg shift away form high cost external residential care to local foster and kinship care), the mid case reflects £250k per annum and the worst case reflects £500k per annum.                                                                                                                                                                                                                                                             | 0       | 0         | 0       | 250     | 500       | 750     | 500     | 1,000      | 1,500   |
| All Social Work          | Allowance for unknown cost and demand pressures which could arise. The best case assumes unknown pressures totalling £250k per annum, the mid range £500k per annum and the worst case £750k per annum.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    | 250     | 500       | 750     | 500     | 1,000     | 1,500   | 750     | 1,500      | 2,250   |
| Adult Services           | Kintyre Care Centre - Potential cost pressure as a result of potential transfer of KCC<br>facility to HSCP Management.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | 750     | 750       | 750     | 750     | 750       | 750     | 900     | 900        | 900     |
| TOTAL COST AND           | DEMAND PRESSURES                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | 5,378   | 9,966     | 14,730  | 7,184   | 13,626    | 20,312  | 8,417   | 15,971     | 23,841  |